² Placing the Blame: What If "They" REALLY Are Responsible?

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6 Abstract

The new coronavirus pandemic, COVID-19, has resurrected a number of historical and 7 sociological problems associated with naming and blaming collectives for the origin or 8 transmission of infectious disease. The default example of the false accusation in 2020 has 9 been the case of the charge of well poisoning against the Jews of Western Europe caus-10 ing the pandemic of the Black Death during the fourteenth century. Equally apparent is 11 the wide-spread accusation that Asians are collectively responsible for the spread of the 12 present pandemic. Yet querying group actions in times of pandemics is not solely one of 13 rebutting false attributions. What happens when a collective is at fault, and how does the 14 collective respond to the simultaneous burden of both false, stereotypical accusations and 15 appropriate charges of culpability? The case studies here are of Ultra-Orthodox Jewish 16 (Haredi) communities and the PRC during the 2020 outbreak of COVID-19. 17

18 Keywords COVID-19 · Pandemic · Ultra-orthodox jews · Chinese · Symbolic communities

19 Setting the problem

One of the tropes that has arisen with COVID-19 is that specific "out groups" have been 20 unfairly targeted as bearing the responsibility for the pandemic.¹ The analogy drawn in the 21 mass media today for such a false and damaging attribution is often to the Black Death/ 22 Bubonic Plague that raged in Europe from 1348 to 1351, which was blamed on Jewish 23 communities. The Jews, accused of causing the plague, "intended to kill and destroy the 24 whole of Christendom and have lordship over the world," claimed a commentator in 1348 25 as Jews were "dragged from their houses and thrown into bonfires" (cited in Tuchman 26 1978, 109).² They poisoned "... rivers and fountains / That were clear and clean / They 27 poisoned in many places..." according to the court poet Guillaume de Machaut (cited in 28 Baron 1967, 160). These charges led to persecutions of Jews and resulted in massive deaths 29 among a group already suffering and dying of the plague as much as their non-Jewish 30

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neighbors, no matter the contemporary claims for a Jewish "immunity" from infection as 31 the basis for the antagonism against the Jewish communities (Pasachoff and Littman 2005, 32 154).³ Indeed a simple Nexis search from March 1, 2020 to the end of that year turned up 33 well over 10,000 citations for "Jews," "Black Death," and "COVID," showing a radical 34 increase over the course of the year 2020, with virtually all of the mass media pieces evok-35 ing such false attributions. Attacks on Jews as the carriers of, the cause of, and the focus of 36 COVID-19 were labeled as simply a modern version of the medieval myth about the Black 37 Death.⁴ Thus Mark Hay in *The Daily Beast* (September 8, 2020) notes the appearance of 38 a right-wing meme advocating infecting Jews with the virus. It reads: "COVID-19. If you 39 have the bug, give a hug. Spread the flu to every Jew. Holocough." He comments that: "A 40 report by the Community Security Trust, a British group that works to stop the spread of 41 anti-Semitism, cast the meme as the apex of far-right chatter 'about getting infected, either 42 deliberately or accidentally, and then going to synagogues and other Jewish buildings to 43 try to infect as many Jewish people as possible." In this context he notes "anti-Semitic 44 pandemic conspiracy theories and hate had already been burbling up online for months. 45 Conspiracy theories typically form and spread in times of confusion and upheaval, as peo-46 ple search for clear and easy answers, and for individuals to blame. They often pile on to 47 established scapegoats—like Jewish populations, who have been wrongly blamed for pan-48 demics since at least the fourteenth century Black Death, and falsely accused of manipu-49 lating literally every major global event to benefit themselves and hurt others." The myth 50 framed most discussions of the false attribution of the virus to any group. Writing from 51 India on August 10, 2020, Javita Mukhopadhyay, writes in The Statesman: "In medieval 52 Europe, the Jews were blamed for incurring God's wrath thought to be causing the black 53 death and in a similar way, certain communities have been blamed for the corona outbreak 54 both in India and in other countries, thereby spreading other deadly viruses of superstition, 55 prejudice, irrational hatred and concomitant violence." Don't blame the Jews for spreading 56 infection, the trope now goes; they were the innocent victims then (and even more so now) 57 58 and should not be targeted.

Likewise, the pandemic of COVID-19 has been laid at the feet of the Chinese. The history of such attribution is equally fraught. As of the second half of the eighteenth century, 60 the increasingly negative perception of China in the West helped to create the image of 61 the "Sick man of Asia," "the home of plague, famine, intrigue, flood, graft and corrup-62 tion" (Lentz 1920, 391). The Chinese would replace the Jews as the out group who were 63 seen as a source of social ill and threat to the "health" of white Christian society over 64 the course of the nineteenth century. In the last quarter of the nineteenth century, Chinese 65 immigrants living on the Pacific coast of the United States as well as in Canada were regu-66 larly used as a scapegoat by local health officials for the failure of their sanitary programs 67 (Markel and Stern, 2002). They blamed all epidemic outbreaks on the crowded living con-68 ditions among the Chinese as well as their "primitive," hence unclean, habits. Indeed, the 69 politics behind the exclusion of the Chinese as the "Yellow Peril" to white demograph-70 ics was to, no little degree, a factor of a pattern of eugenic thought that coupled Asians 71 with illness.⁵ In 1885, J. A. Chapleau, the Canadian Secretary of State, compared Van-72 couver's Chinatown to "an ulcer lodged like a piece of wood in the tissues of the human 73 body, which unless treated must cause disease in the places around it and ultimately to the 74 whole body" (128). In the United State, a series of epidemics of smallpox in the 1870s and 75 the Bubonic Plague in 1900 in San Francisco were used by authorities to justify the 1882 76 Chinese Exclusion Acts (Shah 2001). Indeed, when we again turn today to Nexis for cita-77 tions including "China" and that nineteenth-century trope, the "Sick Man of Asia," we also 78 find well in excess of 10,000 citations, with a radical spike after March 1, 2020. When 79 the

Wall Street Journal (WSJ) published a piece on 4 February 2020 on the Chinese economy 80 (not the virus) by Walter Russell Mead entitled "China is the Real Sick Man of Asia," the 81 blow-back was strong and immediate. (Mead, 2020) Readers censored the piece (or at least 82 its title) because of its clear reference to the trope of disease and the present crisis. Harry 83 Zhang, associate professor at Old Dominion University in Virginia, said in a letter to the 84 WSJ that "I was horrified to read the headline 'China Is the Sick Man of Asia' on Walter 85 Russell Mead's column. At this critical moment for millions of Chinese who are suffering 86 from the coronavirus, this headline triggers the extremely miserable memory for the Chi-87 nese since 1840 when the First Opium War broke out. I respect the First Amendment, but 88 in a civilized society we should not tolerate this discriminatory opinion while humanity is 89 under siege." 90

When "out groups" such as Muslim pilgrims or Muslims in general are accused of 91 spreading COVID-19 — labeled "corona Jihad" — to endanger the "innocent" in the 92 emerging Hindu nationalist world of India, it would seem that the older model had sim-93 ply recapitulated itself. Also, in the nineteenth century, the British engagement in India 94 spread many of what had been local epidemics such as cholera across the world, threat-95 ening European cities. Yet, it was the non-white bodies in Asia that were blamed as the 96 source of the disease (Evans 1987). In his history of *Orissa*, the British historian and civil 97 servant working in British India, William Hunter, identified Hindu and Muslim pilgrim-98 ages being "the most powerful of all the causes which conduce to the development and 99 propagation of Cholera epidemics. [...] The devotees [pilgrims] care little for life or death, 100 nor is it possible to protect men against themselves. But such carelessness imperils lives 101 far more valuable than their own. [...] [Such carelessness] may any year slay thousands 102 of the most talented and the most beautiful of our age in Vienna, London, or Washington" 103 (Anon., Journal of Medical Sciences 1868, 208). Hunter's proto-epidemiology established 104 one of the early global health maps, and it pinpointed certain groups of people from Hindu 105 to Muslim pilgrims as being responsible for the spread of devastating diseases across the 106 world. It also resulted in Indian Muslim hajis (pilgrims) being subjected to prolonged and 107 humiliating periods of quarantine (Harrison 1994, 132). The administration of draconian 108 public health measures aimed at preventing spread of the epidemic disease fostered sys-109 temic tension between Hindu and Muslim communities in the Ganges delta who had previ-110 ously been lumped together by the British colonial administration as "Asian." Such tension 111 was further exacerbated during decolonization and the rise of nationalism in the twentieth 112 century. 113

By the turn of the twenty-first century, with the radicalization of Islam in South Asia 114 and Hindu Nationalism, the racist language and attitudes of the earlier colonial power 115 reemerged with a certain viciousness. After a meeting of the Muslim missionary society 116 Tablighi Jamaat in Delhi led to a COVID-19 outbreak in April 2020, Hindu nationalists 117 blamed all Muslims for the virus. As one Hindu nationalist interviewed at the time noted: 118 "These are dangerous people, these lockdown cheats. They have compromised us all" 119 (Frayer 2020). Earlier in the pandemic Muslim pilgrims were blamed for spreading the 120 disease around the world after the Chinese had supposedly "contained" it (Gu, Lu, and 121 Yang 2020). As the COVID-19 pandemic progressed, Saudi Arabia banned Muslim pil-122 grims from outside the country from going to Mecca and Medina to perform Haj – one of 123 the basic tenets of Muslim ritual practice. 124

If one of the most prominent examples of the trope of pointing to out groups as the source of infection, as we noted at the beginning of this essay, is the accusation that Jews poisoned wells and caused the Black Death during the fourteenth century, it is clear that today Ultra-Orthodox Jews (Haredim) in New York City, Israel, and parts of the United

Kingdom have been accused of spreading the COVID-19 virus (Dalsheim 2020). In Rock-129 land County, an hour's drive from New York City, which has the highest per-capita rate of 130 Jews of any American county (more than 34% of the county's residents identify as Jewish), 131 a funeral of a rabbi murdered during a home invasion at the beginning of April 2020 was 132 seen as a "super spreader" event, and the Jews were seen as the source of local infections 133 well beyond their community (Orecchio-Egresitz 2020). But, as we shall see, the charges 134 were greater than the specific event, as Yossi Gestetner, co-founder of the Orthodox Jew-135 ish Public Affairs Council, observed: "People in the rest of the country are blaming New 136 York for the nationwide problem, so then people in New York are trying to blame someone 137 else. ... But those who don't understand that ... went out of their way to stalk, harass and 138 discriminate against members of the community." The Jewish communities are thus inher-139 ently different from all others with higher rates of infection. 140

In the United States, American public health authorities labeled COVID-19 in January 141 2020 as the "Wuhan Virus," as it traced the origin of the disease, not surprisingly, to the 142 overcrowded central Chinese city and the city's dark, damp, and filthy seafood market as 143 well as the Chinese's "despicable" habit of trading in and consuming wild animals. The 144 same nineteenth century rhetoric of the new racial sciences was brought back to life in 145 the twenty-first century. At the very same moment, Donald Trump trumpeted the success 146 of "Phase One" trade talks with the PRC and soon thereafter congratulated the Chinese 147 leadership for their handling of the spreading infection (Palmer 2020). As the trade deals 148 faded into failure and thus obscurity and COVID-19 decimated the American economy 149 months later, Trump loudly and often blamed the spread of the "Wuhan Virus" or the 150 "China Virus" in the United States on the ineptitude or malevolence of the Chinese govern-151 ment. Globally, as a variety of interests intersected to replicate the horror of the pandemic 152 in different contexts, the blame has fallen on the "Chinese" (labelled as "Patient Zero" as 153 in the alleged "drug pandemic" that plagued the globe in the early twentieth century), and 154 more broadly, anyone with "yellow" skin color who looks "Oriental," seeming randomly to 155 include people of East Asia and Southeast Asia heritages. In Paris at the end of February 156 2020, the Yuki Japanese Restaurant located in the Rue de la Michodiere was spray-painted 157 with the words "coronavirus" and "virus" in large letters (Straits Times 2020)! More seri-158 ously, in San Francisco, attacks on Chinese Americans have spiked since the beginning of 159 the pandemic. Russell Jeung, professor of Asian American studies at San Francisco State 160 University, noted that "we're getting reports now from our reporting center. And 10, 15% of 161 the reports are about physical assault of people getting either physically attacked or being 162 spat upon or coughed at." In the UK, according to the Met data, twenty-one attacks against 163 "Orientals" were recorded in January. This rose steeply as the pandemic spread. While it 164 fell during the lockdown, since the easing of restrictions in May, violence against people of 165 East Asia and Southeast Asia heritage has started to steadily rise, reaching fifty incidents in 166 June and sixty in July. "It feels like the atmosphere after 9/11 towards Muslims, when any 167 Muslim on the street was seen as a potential terrorist. Now any Chinese is [...] a potential 168 existential threat to civilization," says Lu Gram, researcher at University College London 169 who spearheaded a group called "End the Virus of Racism" (The Guardian 2020b). Data 170 released under the American Freedom of Information Act also shows there were 261 hate 171 crimes against Asians in April 2020, rising to 323 in May, 395 in June, and 381 in July. 172

To no one's surprise, blame for COVID-19 is lodged against those familiar "out groups," a pattern that certainly has clear historical antecedents. All of these groups are "visible" within the cultures in which they live and, indeed, beyond them. Individuals have been attacked on the street as they seem to be easily identifiable by appearance or dress. Mary Douglas (1992) noted years ago: It may be a general trait of human society that fear of danger tends to strengthen the lines of division in a community. If that is so, the response to a major crisis digs more deeply the cleavages that have been there all the time. This will mean that if there is a big inequality of wealth, the poor will suffer more than if the distribution were more equitable. If there is violent xenophobia, the foreigners will be blamed and pogrommed more. (34).

Thus "out groups," so defined by Douglas, today have become stigmatized as "innocent targets" of the anxiety and anger of those at risk of the disease. There is a consensus that such blaming is morally wrong and inappropriate in a civil society:

During this so-unwelcome, unanticipated period of social distancing, protective 187 masks, and lockdowns, the temptation to act out against others seen as responsible 188 for our annoyances and aggravations can be almost overwhelming. But should we 189 succumb to it, whatever biases we might already have held against our (imagined) 190 enemies—whether because of their race, religion, or ethnicity—can eventuate in vic-191 tim-inspired, but nonetheless culpable, behaviors. In times of elevated stress, even 192 subtle, dimly recognized prejudices can be blown out of all proportion, compelling 193 us to react in unprecedented ways. (Seltzer 2020). 194

People as individuals and as members of a collective are blamed for something over which they had little or no control. Older models of stigmatization simply re-appear as a means of limiting and locating the observer's valid if inchoate fears. We would not argue with these general statements.

BUT what do we do when the charge is verifiable? How do we deal with the onerous 199 and difficult question of mixing or working through obnoxious stereotyping with actual 200 fact-finding? When what is called a category error made by lumping all individuals or 201 communities into an overarching constructed classification, be it labeled "race" or "class" 202 or "gender" turns out to be wrong in the generalization, but more or less correct in the par-203 ticular cases? When the hoary claim that stereotypes contain a "kernel of truth" suddenly 204 seems to be accurate? How can we examine causation along with the analysis of stigma 205 without falling into the trap of seeing all categories as "constructed" and then reading them 206 as fictive? What happens when victims are simultaneously perpetrators? As the medical 207 anthropologist David Napier has recently noted, commenting on a petition circulated by the 208 United Nations Secretary-General António Guterres, "But 'we're all in this together' rings 209 hollow when so many feel we are not" (2020, 2). 210

Our two examples for this essay are Ultra-Orthodox Jews and the Chinese in the People's Republic of China (PRC).

213 The complexity of accuracy in imagined communities

When we look at placing the blame on these two populations, to use the standard term 214 of art from public health authorities, we might first consider how we define a population. 215 The role of public health at the very beginning of the twentieth century is seen as "the sci-216 ence and art of preventing disease, prolonging life, and promoting health through organ-217 ized efforts and informed choices of society, organizations, public and private, communi-218 ties, and individuals."6 Note the term population has not yet entered the field. The term 219 "population" is taken from statistics and means merely the set of objects selected as linked 220 by one or more common features (Hupert 2020, 253–256). Today we speak of population 221

health, which looks at the "the health outcomes of a group of individuals, including the 222 distribution of such outcomes within the group" (Kindig and Stoddart 2003, 380-383). It 223 is comprised of three main components: health outcomes, health determinants, and poli-224 cies (Nash et al. 2016). Such a definition, while functional, is often at odds with the sense 225 of what such a designation means in practice, as the seeming scientific neutrality of these 226 terms are experienced and understood in very different ways by those impacted. Let us 227 rather layer these meanings with the term "community," that appears in the early twentieth 228 century definition of public health and has recently been used over and over in the discus-229 sions of COVID-19. 230

Here the political theorist Benedict Anderson is helpful. In his widely cited *Imagined* 231 Communities: Reflections on the Origin and Spread of Nationalism (1983), he argues that 232 communities as such arise when the national state becomes so large or so diffuse that a 233 symbolic register, the flag, the leader, language, "race," or indeed, health and illness come 234 to be the focus of the newly constituted symbolic community (19). Anderson's now clas-235 sic formulation holds that the very concept of the nation arises in the Enlightenment at the 236 moment when there were no longer uniform symbolic registers, such as the divine right of 237 kings, to define the national community. The symbolic nature of such new communities 238 must seem as "natural" as did the older systems. Anderson writes: "in everything 'natural' 239 there is always something unchosen. The very exactness of the new nation-state provides a 240 simulacrum of reality, as it is rooted, not in the supposed specificity of nationhood, but in 241 the shared vocabulary of images, signs, and symbols that seem to define the state. In this 242 way, nation-ness is assimilated to skin-colour, gender, parentage, and birth-era — all those 243 things one cannot help. And in these 'natural ties' one senses what one might call 'the 244 beauty of gemeinschaft.' To put it another way, precisely because such ties are not chosen, 245 they have about them a halo of disinterestedness" (47). Here the symbolic overlay of the 246 idea of collective health (or risk of illness) becomes yet one more seemingly "disinterested 247 factor" which, of course, is, on the contrary, a highly invested manner of defining the com-248 249 munity. "Imagined" communities are created so that those disparate individuals can claim common ground. 250

Like Anderson, William Bloom (1999) stresses that "national identity ... is that par-251 adigm condition in which a mass of people have made the same identification with the 252 national symbols — have internalized the symbols of the nation — so that they may act 253 as one psychological group when there is a threat to, or the possibility of the enhancement 254 of, these symbols of national identity" (52). But he also recognizes that as much as we 255 identify with certain symbols, we also define ourselves against other symbolic registers. 256 "The nation-state into which the infant is born as citizen is in a state of permanent com-257 petition with its international environment. Other countries are competitors in the great 258 international game" (74). Here Bloom, like Anderson, makes clear that he is writing about 259 the constitution not only of the nation-state but also of the very idea of a community in the 260 post-Enlightenment era. 261

Such nation-states incorporated into themselves, sometimes forcefully, other communi-262 ties that defined themselves as alternative or indeed contradictory symbolic communities. 263 Enlightenment thinkers, such as J. G. Herder, in his Ideas for a Philosophy of the History of 264 Mankind (1784–91), denied that there could ever be a multicultural or multilingual nation, 265 a nation that could incorporate other, competing symbolic vocabularies thus enabling a 266 citizen to shift symbolic codes (Herder, 658). When an individual or a group is confronted 267 with such inherent contradictions, when two symbolic systems defining identity clash, or 268 seem to clash, the resulting double bind, as Gregory Bateson noted half a century ago, 269 seeks alternative explanations. These then resolve the "paradoxes" that result when "two or 270

more messages --metamessages in relation to each other ---... [generate] a confusion of 271 message and metamessage..." by providing a contingent answer that seems to resolve the 272 paradox, but simply masks it (Bateson, et al., 1962, 154). When being blamed morphs into 273 placing blame, it is important to understand such a process as being one of boundary build-274 ing within a symbolic (imagined) community. It is the identification with the collective, no 275 matter how contradictory the responses nor how heterogenous such a collective actually is, 276 that is at the center of this process. It is a flight into the symbolic realm rather than an act 277 of rational choice. 278

During the Enlightenment there is the increased reliance on a specific code of symbols, 279 forcing such "state within a state' and 'nation within the nation'," to accommodate public 280 life to the national symbolic register. For, as Hannah Arendt (1976) further observed, while 281 the "Jews had no political ambitions of their own and were merely the only social group 282 that was unconditionally loyal to the state, they were half right..., because the Jews, taken 283 as a social and not as a political body, actually did form a separate group within the nation" 284 (34). This desire for radical integration is often seen within such subsumed communities as 285 an attack on the resilience of the communities that calls for a defensive posture reflecting 286 community autonomy. Many German Jews, as Arendt notes, were quite happy in general 287 to abandon parochial identity for a new national identity, meaning a new symbolic regis-288 ter for their sense of community, perhaps more than any other group in the new Germany 289 (11). But there was resistance even within the various Jewish communities in what would 290 become Germany after 1871. The symbolic register of nationalism that some German Jews 291 adopted was an idealistic German nationalism as espoused in the Enlightenment by figures 292 such as Herder and Schiller and which contained more than a slight amount of anti-Semitic 293 rhetoric. The argument, most clearly stated by Conte de Clermont-Tonnere in 1789, was 294 that civil rights could be granted to any individual (Jew) but not to the Jews as a "nation." 295 Modern Orthodox thinkers rebelled against these forms of identification that vitiated com-296 munity boundaries. 297

298 The Ultra-Orthodox Jewish communities

Among Ultra-Orthodox Jews, the diverse communities in which they live, the symbolic, 299 for good or for ill, is central to their own definition of community. Leading up to the eco-300 nomic pause caused by the pandemic, much of the secular population in Israel saw the 301 ultra-Orthodox as the cause of the virus spreading. In April 2020, Israeli police sealed off 302 key intersections, and the army was called in to support residents of Bnei Brak when as 303 many as 38% of the 200,000 residents were infected with coronavirus, significantly higher 304 than the national average (Holmes 2020). The town was declared a "restricted zone." As 305 the Ultra-Orthodox Jews (Haredim) make up about twelve percent of the town popula-306 tion, their communities were overwhelmingly impacted by the virus. Together with the 307 Arab population in urban areas, Haredim were seen as the major source for the spread of 308 COVID-19. 309

Likewise, in New York City in April, restraints on the Ultra-Orthodox, whose death rates had spiked, were imposed, only to be flouted by the community which attended a funeral for Rabbi Chaim Mertz in mass numbers. "There is not a single Hasidic family that has been untouched," said a member of the community, "it is a plague on a biblical scale" (Stack 2020a). With over seven hundred deaths in the community by the fall of 2020, touching a wide range of families, coronavirus had certainly plagued the community.

The mayor of New York City, Bill de Blasio, a longtime ally of the community, confronted 316 local leaders. Warning that "my message to the Jewish community, and all communities, 317 is this simple: the time for warnings has passed," he stated that any violation of the social-318 distancing guidelines would lead to a summons or an arrest. He was then excoriated by 319 Jonathan Greenblatt, the head of the Anti-Defamation League, who noted that "the few 320 who don't social distance should be called out — but generalizing against the whole popu-321 lation is outrageous especially when so many are scapegoating Jews," he wrote on Twitter. 322 "This erodes the very unity our city needs now more than ever" (Stack 2020b). All Jews or 323 just some Jews; all people or just some people. Language matters, as we shall see. 324

By September 22, 2020, the pandemic, which had flattened radically in New York City, 325 was spiking again in the Ultra-Orthodox Hasidic neighborhoods of Williamsburg, Mid-326 wood, Borough Park, and Bensonhurst in Brooklyn, as well as in Kew Gardens and Edge-327 mere-Far Rockaway in Queens. The positive rates were twice what they were elsewhere in 328 the city. The city health department warned that "This situation will require further action 329 if noncompliance with safety precautions is observed" (Goldstein 2020). Noncompliance 330 with basic practices demanded during the pandemic, such as masking and social distanc-331 ing, especially during the opening of religious schools and the High (Jewish) Holiday cel-332 ebrations, were seen as the cause of the spike. The New York Times, however, also referred 333 to earlier breaches of public health concerns in this context: "the Health Department has 334 faced skepticism and sometimes defiance from the Hasidic community as public health 335 officials responded to a measles outbreak and to sporadic herpes cases linked to a circumci-336 sion ritual." The reaction to the former was initially hostile. The accusation that pork gela-337 tin was used in the preparation of the MMR vaccines exacerbated the general anti-vaccina-338 tion sentiment present in the greater society and lead to initial hesitation and in some cases 339 rejection of the evident need to protect their own children from greater harm (Pager 2019). 340 We shall return in detail to the latter. 341

In September 2020, a second potential lockdown was thought to be possible, specifically 342 in the Orthodox neighborhoods of Brooklyn. With the High Holidays leading to larger 343 gatherings, both in synagogues and in private homes, anxiety about a spike in New York 344 City became the topic of the day. Public health officials began to leaflet these neighbor-345 hoods with pamphlets in Yiddish and English warning about the risks for extensive com-346 munity transmission. On September 25, 2020, a community meeting was chaired by NYC 347 Health Commissioner David Chokshi, who described the recent uptick in transmission 348 across parts of Brooklyn and Queens as "the most precarious moment since we came out of 349 lockdown." The crowd consisted, among others, of a large group of Ultra-Orthodox Jews 350 opposed to both vaccination and mask-wearing, labeling the pandemic a hoax. Led by the 351 Orthodox radio "shock-jock" and candidate for City Council, Heshy Tischler, wearing a 352 Trump for President button, screamed at those speaking: "Your violent Nazi storm troop-353 ers are coming in here to violate us," he shouted. "That's all you're here for!" (Offenhartz). 354 The meeting degenerated into a verbal free-for-all, but central was the idea that the hoax 355 was directed against the Jews and a sign of anti-Semitic bias on the part of local public 356 health officials confronting a real, measurable spike in infections in this community. By 357 September 2020, a quarter of all new infections were to be found there, infections that had 358 already claimed the lives of over seven hundred individuals (Goldstein 2020). 359

In early October 2020, Tischler reappeared in a violent mass demonstration against the re-imposition by Andrew Cuomo, the governor of New York, of a partial lock-down for houses of worship because of rapid spikes in infection among other places in Borough Park, Brooklyn. Cuomo had used a ten-year-old stock photograph of a Hasidic funeral during the news conference announcing the lock-down to illustrate the dangers existing within

this community and showing why others beyond Brooklyn were at risk. Some participants 365 attacked the governor for using "irresponsible and pejorative' rhetoric" (Stack 2020c). 366 During this demonstration, a proponent of masking and social distancing from within the 367 community attempted to remonstrate with the crowd. He was pelted with rocks until uncon-368 sciousness and needed to be hospitalized. What is central is that he was should down by 369 the crowd as a "Moyser," a traitor, betraying the very nature of what they considered to be 370 central to their community identity. Needless to say, the excoriation took a further aggres-371 sive turn when a Yiddish-speaking photographer for a local Jewish newspaper covering the 372 scene was shouted down: "These were members of my own community with hatred in their 373 eyes, flipping the finger toward me, calling me a Nazi, saying I deserve to die" (Armos 374 2020). While it was Cuomo who locked down the Ultra-Orthodox community, de Blasio's 375 competing attempt simultaneously to rein in the explosion of cases meant the venom was 376 aimed at the mayor as well, seeing him as an agent of a disabled and racially inferior under-377 class. Tischler expressly attacked Chirlane McCray, the wife of Bill de Blasio, as "retard 378 woman, coon, whatever you are" (Miller 2020). While the health department officials were 379 the new Nazis persecuting the Jews, according to Tischler, the Ultra-Orthodox were them-380 selves certainly better than other out groups impacted by the pandemic, such as Blacks. 381

The politics of the moment were clear as a community that had overwhelmingly sup-382 ported Donald Trump in 2016 and again in 2020 shouted his name over and over at the 383 demonstration. Trump represented a set of conservative values that the Haredi share with 384 most evangelical Protestants and Catholics that center on "freedom of religion," which has 385 come to be redefined as the "first freedom" by Trump's executive order on "A dvancing 386 International Religious Freedom" (June 2, 2020). It has broadly redefined religious free-387 dom to include state support for religious establishments of all types as well as the free-388 dom of religious authorities from any interference in religious practice and belief. But the 389 symbolic register of "Trump" during COVID-19 was also vital in redefining community 390 boundaries, as ironically, given his role as head of the federal executive, he represents anti-391 authoritarianism, anti-science, and, most importantly anti-state control. Religion and state 392 control were seen to be at odds. The legal exception even for those religious practices that 393 refuse to employ allopathic medicine to treat ill co-religionists (and ultra-Orthodox Jews 394 generally are not among them), such as Christian Science practitioners, has had its limits 395 in regard to infectious diseases. Mary Baker Eddy herself stated in 1902 that "until public 396 thought becomes better acquainted with Christian Science, the Christian Scientists shall 397 decline to doctor infectious or contagious diseases" (as cited in Peters 2007, 94-95). Reli-398 gion, certainly in the United States, has almost always had its practices limited, for good or 399 for ill, when it was perceived these practices violated community standards as in the case 400 of the indigenous use of peyote, which needed a congressional exception in 1981 and then 401 the passage of the American Indian Religious Freedom Act in 1994 or presented a risk 402 to the public's health beyond the bounds of the community as, for example, the renewed 403 contestation of the "religious exception" to vaccination across a number of states. But the 404 objections here were not to vaccination, which did appear to a limited extent when the vac-405 cines were employed, but to social distancing, limitations on occupancy, and masking. The 406 resistance to earlier vaccines among members of this community was cast in an opposition 407 to the presence of pork gelatin as a stabilizer in vaccines. Naor Bar-Zeev, a professor of 408 international health and vaccine science at the Johns Hopkins Bloomberg School of Public 409 Health noted that Jews were permitted to use xenographs as well as insulin from pigs, "all 410 these complex laws apply to food ingested by mouth and are not in any way relevant to 411 injected material." (McNeil 2019) But the mRNA vaccines for COVID-19 do not present 412 even this potential obstacle. 413

In Israel, as of April 2020, the Ultra-Orthodox Health Minister Yaakov Litzman refused 414 to ban large religious meetings until he too was diagnosed with the virus. When imple-415 mented, the global lockdown in Israel reduced the infection rate radically, and by the end 416 of the summer, the restrictions were removed when ultra-Orthodox leaders rebelled against 417 the further restriction of religious practice and the movement of thousands of religious stu-418 dents from abroad, primarily from New York City Orthodox communities, into Israel. In 419 April 2020, New York City remained the epicenter of the infection and the Orthodox com-420 munity a particular focus for city health officials. The demands for isolating and distancing 421 promulgated by Israel's newly appointed "COVID Czar," Dr. Ronnie Gamzu, were quickly 422 undermined, and he withdrew the most stringent of the controls when the Ultra-Orthodox, 423 who make up an important part of the government, began to attack the Prime Minister, 424 Benjamin Netanyahu. "The ultra-Orthodox point to the relative normalcy of life in Tel 425 Aviv and complain that they are being singled out" (Halfbinger and Kershner 2020). This 426 coincided with a radical spike in infection rates, to the point that Israel suddenly had one 427 of the highest per capita rates in the world. Unable to control the situation, in September 428 the government ordered another total lockdown to begin on the holiest week of the year, 429 the Jewish New Year. The lockdown triggered an immediate response-it was seen as an 430 attack on religious believers. Yaakov Litzman, now the minister of housing and construc-431 tion, resigned his portfolio. He was concerned about the lockdown taking place during the 432 most important religious holidays of the Jewish calendar (Rosh Hashana and Yom Kippur) 433 and the limitations imposed on the capacity of places of worship. But, he argued, placing 434 the blame on Israeli secular society, "the government had delayed acting earlier for fear 435 of spoiling Israelis' summer vacation plans" (Kershner 2020a). What Litzman did was to 436 identify the source of blame, the state, as motivated by Jewish anti-Semitism. The public 437 health authorities were not attempting to control major sources of the outbreak but rather 438 used this claim as an ideological weapon aimed at Haredim by the majority secular Jews. 439 Here he was echoing attacks on the police and health authorities in Mea Sharim, the Ultra-440 441 Orthodox neighborhood in Jerusalem during April, which labeled these forces as well as the then Minister of Health Litzman as "Nazis" (Times of Israel 2020). Given the projec-442 tion of such images of the Holocaust and the "SS State" on to contemporary state public 443 health actors, both in the United States and Israel, the appearance in Germany among the 444 far-right followers of the Alternative für Deutschland of yellow mock "Jewish star" arm-445 bands with the word "Ungeimpft" (unvaccinated) seems apposite (Reister 2020). 446

The public's health or the neo-Nazis exercising power? Anti-Semitism or a reason-447 able, measured response? Some people or all people? Here is the problem that we face: 448 can you discuss pandemics without stereotypes being evoked as either a weapon against 449 specific groups or as a defense for these groups? How do we see the categories that 450 emerge in defining "populations" in the discourse of public health as separate from or 451 part of such analysis? Earlier one of the authors of this essay wrote about the complex-452 ity of using "race" as a term within contemporary genetics.⁷ Does not this present quan-453 dary lend itself to similar analysis? 454

Let us look at a series of interlocking problems that lurk behind the assumptions concerning the placing of blame on Ultra-Orthodoxy. The rationales provided for the explosion of infections in ultra-Orthodox communities in the United States and in Israel need to begin by first defining what and where such communities are and how they define themselves, and secondly, based on these definitions, trying to imagine how the core problem can be situated in the intersection between religious communities and state power, such as in concerns for the public's health.

The general discourse about the pandemic lumps all Ultra-Orthodox communities and 462 their members together and labels them as Haredim. In fact, these groups cover a very 463 wide range of ideological positions, including those concerning the public's health. On 464 the margin is the radical anti-Zionist and isolationist Neturei Karta, a religious group for-465 mally created in Jerusalem in 1938, who still sponsored crowded and unmasked marches 466 in Jerusalem against the State of Israel in late November 2020. When the earlier outbreak 467 occurred in the spring in Mea Shearim, the Jerusalem neighborhood where the majority of 468 the Neturei Karta dwell, the admonition was to "follow the Torah": "Our rabbi said to con-469 tinue praying" (Gutman 2020). The twelve Hasidic Rabbinic "courts" too are diverse, from 470 that of the highly political Ger (the largest community in Israel), to the Satmar and Boboy 471 (the largest in New York City) communities lead by inherited rabbinic leadership to the 472 world-wide group, the Lubavitchers (world-wide under the name Chabad), whose absence 473 of leadership and desire for the resurrection of their late rabbi Menachem Mendel Schneer-474 son, who died in 1994, has led the sociologists Menachem Friedman and Samuel Heilman 475 to see them as more closely aligned to Messianic Christianity awaiting a Second Coming 476 than mainstream Ultra-Orthodox Jewry. 477

In Israel many of these Ultra-Orthodox groups align with specific political parties that 478 have a wide range of opinions about the public's health. Agudath Israel (now the central 479 organization of Haredi Jews in the United States) in Borough Park, Brooklyn, for exam-480 ple, distributed more than half a million masks, while in the same community, celebrations 481 for Sukkot in 2020 brought together large numbers of unmasked worshippers for massive 482 indoor services (Helfand 2020). The official organization advocated for adherence to the 483 public health guidelines: "Simchos [celebrations] that spread illness and do not conform to 484 local laws should not be allowed to jeopardize ... a return to a sense of normalcy" (Agudat 485 Statement 2020). Yet such actions by some come to characterize the community in its total-486 ity. As Yehuda Meshi-Zahav, the head of ZAKA, Israel's voluntary emergency response 487 organization, noted in October 2020: "I explain to people that others are looking at them, 488 and saying that we're in this situation because of Haredim, and that the 12 percent is infect-489 ing the 80-plus percent, and that 'you' are 'stealing' the breathing machines. And I say that 490 this hatred is terrible, but what people see is the continuation of singing, dancing, public 491 prayers, and simchas [celebrations] — as well as continuation of protests. If Jews are say-492 ing the things ... about each other, of course others will say them. ... They will take the 493 symbol of a man in Jewish dress, and connect it to the coronavirus" (Jeffay 2020). Haredi 494 Jews, he notes, in Israel and in the Diaspora, by their actions, come to represent all Jews. 495 Yet on November 8, 2020, seven thousand unmasked revelers secretly celebrated the wed-496 ding of the grandson of one of the Satmar grand rabbis, Aaron Teitelbaum, in their Brook-497 lyn synagogue, violating the guidelines of both the state and the city health departments. 498

In the United Kingdom, the largest communities are in Greater London and Manchester 499 and consist of a wide-range of groups aligned with the Union of Orthodox Hebrew Con-500 gregations. All of these groups have taken a wide-range of positions, some articulated by 501 the rabbi, some by members often in political positions of power, and some by lay leaders. 502 These positions have ranged equally widely: from complete support of all public health 503 measures to combat the pandemic, to total rejection, to modified acceptance of certain lim-504 itations at certain times and in certain contexts. There has also been radical realignment of 505 such positions over time. As Nadav Davidovitch, director of the School of Public Health 506 at Ben-Gurion University of the Negev, states: "the haredi community is not monolithic; 507 it has many parts. ... Some of them have very good compliance [rates]. Some of them [at 508 the same time] have a long history of defying the Zionist state" (Kavaler 2020). This is 509 equally true in the United States and the United Kingdom. The key in the UK as well as in 510

511 Israel and in the United States is the conceptual structure of "community." In a recent court 512 case in London, focused on whether Agudat Israel, the Orthodox community charity, could 513 limit occupation of its housing units to religious Jews, Rabbi Abraham Pinter, who was to 514 die of COVID-19 in April 2020, stressed that "being part of a community, both physically 515 and spiritually, is a prerequisite of fulfilling the life of an Orthodox Jew" (*The Guardian* 516 2020c). What the term "community" means is central to any understanding of discussions 517 about infection and group responses.

If the Ultra-Orthodox community is not homogenous in its construction, it does also 518 not simply consist of large families living on the edge of poverty. This rationale has been 519 regularly provided to explain the much higher rates of transmission in these communities. 520 Thus, when the first major outbreak took place in suburban Ultra-Orthodox communities 521 in Rockland County, the local rabbi Yisroel Kahanin attributed the higher rate of infection 522 in the spring of 2020 to such circumstances: "In communities where people have larger 523 families, and with Passover coming, people wanted to get tested to know whether they had 524 it and whether they were safe to be at grandma's and watch over them.... Once those num-525 bers were out there and it looked like Monsey was on the high end of the county, where 526 Monsey is now on the lower end, you had the haters coming out of the woodwork" (Orec-527 chio-Egresitz 2020). An editorial in the Jerusalem Post in April stressed "poverty and the 528 challenge of confining large families in small apartments" as "the main things to blame" 529 (Shafran 2020). Yet there are clearly middle-class religious Jews whose living environment 530 is very different, yet whose rate of infection is similar to their poorer religious compatriots. 531 Sociability rather than poverty is at the core of some readings of the radical increases 532 in infection rates, a sociability defined by the very construction of the symbolic language 533 of the community. Shaul Magid, professor of Jewish Studies at Dartmouth and formerly a 534 member of such a community, noted in a personal message that "the Haredi community is 535 a much more social community than most of us live in. By social I mean that the collec-536 tive life is driven by social events, from as small as daily minyan, night *seder*, to as big as a 537 Hasidishe wedding or the rebbe's table on Sukkos. These events don't have the same values 538 in our world as in theirs. For them, this is the crux of their 'leisure' time, it is largely where 539 people meet outside business or study. I recall being surprised when I entered the Haredi 540 world that children were always a part of that social world. The notion of children not 541

542 being invited to weddings is unheard of."

The other take on the uniform nature of such communities is that it is the religious, 543 hence anti-modern and anti-science, leadership who manipulate their followers into 544 destructive acts. Bad, ineffectual leadership of cowed communities without resources lead 545 to the spread of the disease, the same as in Medieval Europe. No one articulated this with 546 more vigor than Yitz Greenberg, the Modern Orthodox rabbi, and founder, chairman, and 547 professor in the department of Jewish studies of the City College of the City University 548 of New York, when he wrote in the Jerusalem Post that: "...by and large the religious 549 leadership has been a drag on the efforts to contain the pandemic. Where it has not out-550 right encouraged policies that increased transmission, it often posed obstacles to needed 551 552 actions. Rabbis both Haredi (ultra-Orthodox) and Hardal (nationalist Haredi), insisted that the yeshivot learning Torah should go on even though they were spreading the virus.... 553 The outcome is that Haredi and traditional religious communities have the highest rates of 554 infection, other than Arabs, and disproportionate numbers of deaths and serious cases with 555 damaging after effects" (2020). While explaining who was at fault, such arguments tend to 556 lump all Ultra-Orthodox communities in Israel (and by extension elsewhere) as inherently 557 corrupt because of the very nature of how the communities are constituted. 558

The condemnation of all rabbinic authorities in Israel was answered in a blistering 559 editorial by Rabbi Avi Shafran, the Director of Public Affairs of Agudat Israel, claiming 560 that it was the situation of the neighborhoods, not their leadership, that was to blame: 561 "No, it wasn't because of the density of many Haredi towns and neighborhoods. Nor 562 were the regular interactions born of religious events, celebrations, and daily prayer ser-563 vices salient factors. And no, poverty, and the challenge of confining large families in 564 small apartments were not the main things to blame. Jewish religious leaders, Rabbi 565 Greenberg contends, are viewed by Haredim as infallible. This is nonsense. The reason 566 Jewish religious leaders are respected is their sensitivity and Torah scholarship, and that 567 is very different from blind obedience" (2020). There are certainly other, more impov-568 erished non-religious communities in Israel, for example Ethiopian (Beta Israel) neigh-569 borhoods in Netanya, Beersheva, and Ashdod, which have suffered from COVID-19 570 but where the community leadership was more pro-active or at least not obstructionist. 571 Indeed, immigration from Ethiopia was put on hold during the pandemic at a time when 572 American and European yeshiva students were allowed into the country and reopened 573 only on October 12, but at much reduced numbers (The Economist 2020). 574

If we acknowledge that transmission is simultaneously enhanced by poor living con-575 ditions and the encouragement to ignore voluntary or even required quarantine meas-576 ures, we are still left with the question of why these particular "out groups," in all their 577 diversity, are seen as a major source of infection, when many other analogous groups, 578 with equally high or indeed higher infection rates, are not. Yossi Gestetner, co-founder 579 of the Orthodox Jewish Public Affairs Council in New York, opined: "When there are 580 disproportionate numbers of African-American deaths because of corona, there isn't 581 one reporter in any outlet that suggests that anything is wrong with African-Americans 582 as a community because of their behavior," he said. "It's about disparities, institutional 583 584 racism, and poverty; which is fine because the idea to take people who are victimized 585 of a problem and make it about them is unheard of bigotry" (Orecchio-Egresitz 2020). 586 Anti-Semitism focuses attention on otherwise ignored conditions of transmission. Now, we need to note here that especially in the United States, the extraordinarily higher rate 587 of infection present among the Black and Latinx population, defined often by poverty, 588 poor, and crowded living conditions, subsistence "essential" occupations (garbage col-589 lectors, shop attendants, workers in slaughter houses, healthcare personnel), pre-existing 590 health conditions, including mental health, directly caused by marginalization, has quite 591 correctly been seen as the reason for higher rates of infection (Golden 2020). This is 592 equally true in Great Britain where studies show hospitalization and death rates among 593 what are labeled "black, Asian and ethnic minority (BAME) communities are dispropor-594 tionately higher than white British people. This appears to stem from a complex mixture 595 of factors, and no one factor alone can explain all of the difference. Contributing factors 596 597 range from being poorer, where people live, overcrowded housing, types of job, other illnesses, and access to health services" (Mamluk and Jones 2020). 598

599 That poverty and more generally social inequality are seen as coterminous is gener-600 ally true but is no more universal in these communities than in the Haredi world. The economic status of Black women in the United States and the United Kingdom, for 601 example, has been increasing over the past decades, yet, it is clear that such communi-602 ties within the predominately white western nations with their "shameful" history of 603 slavery and colonialism may well not be called out as sources of infection because of 604 anxieties about labeling in an age of "Black Lives Matter" despite the general acknowl-605 edgement that infections rates in these communities are among the highest recorded. 606

If negative images of resistance to state authority are seen as part of Ultra-Orthodoxy's 607 response to the pandemic, it is equally true that there is also an assumption of the spe-608 cific nature of resilience in such self-contained communities. In London's Ultra-Orthodox 609 community in Stamford Hill, according to The Guardian: "The virus has shone a light on 610 cracks in every community, but it has also unearthed resilience. The close-knit way of life 611 in Stamford Hill meant lockdown presented previously unimaginable challenges and many 612 were at risk. Everybody knows people who have died. Equally, those [...] who needed sup-613 port in a moment of need have undoubtedly received it. Moses Gluck, the undertaker, ech-614 oed so many I spoke to when he told me his work was not just business; 'there has to be 615 heart to it" (The Guardian 2020a). Indeed, in Israel, the confrontation with state author-616 ity during the second lockdown in October 2020 was seen by some in terms of alterna-617 tive forms of resistance and resilience. The Israeli government, which has defined itself as 618 Jewish (not merely Israeli) since 2018, locked down the nation for a second time until 17 619 October 2020, and thus came to be defined as the enemy. This led to a form of resistance 620 among some Ultra-Orthodox Jews in Mea Sharim, an Ultra-Orthodox section of Jerusalem, 621 who refused to test symptomatic people through the state public health mechanisms, turn-622 ing rather to a private charity, Hasdei Amram, to deal with their treatment and isolation. 623 The Ministry of Health denounced such measures, labelling them as "dangerous" and most 624 probably illegal. as the infections are not reported to the state and quarantine rules could 625 not be monitored (Kershner 2020b). Resistance and resilience as seen from beyond and 626 within such communities differ widely and are interpreted accordingly. 627

Such symbolic actions, as the attribution of resistance or resilience to a community, has 628 its roots in the modern attempt to redefine the borders between specific communities, spe-629 cifically religious ones, and the national state. Anderson quite rightly sees the Enlighten-630 ment as the moment when what is understood by most citizens as a reasonable accom-631 modation to a national symbolic register is seen within "out group" communities as an 632 attack on the resilience of the communities and calls for a defensive posture stressing com-633 munity autonomy. It is the moment when religious communities are delimited in the light 634 of Lockean notions of citizenship's relationship to religious practice. Indeed, recently, with 635 the second spike of COVID-19 in Israel and their renewed resistance to the public health 636 authority, the Ultra-Orthodox have been dismissed by Gilad Malach at an independent 637 think tank who specifies their community as being "a state within a state," for "if 50% of 638 the sick are Haredim, it affects the whole country" (Kershner 2020b). The rejection of con-639 flicting symbolic identification with a single "imagined" community, already discussed by 640 Hannah Arendt as the goal of Enlightenment integration, reappears here with a vengeance. 641

John Locke's 1689 "Letter Concerning Toleration" aimed its barbs at the Hobbesian 642 notion that homogeneity in religion was a necessary presupposition to a functioning state. 643 Identification with a powerful symbolic system such as religion could only undermine 644 any identification with the totality of the state. Locke not only advocated pluralism but 645 demanded a border between religious belief and state function, "to distinguish exactly the 646 business of civil government from that of religion and to settle the just bounds that lie 647 between the one and the other. If this be not done, there can be no end put to the contro-648 versies that will be always arising between those that have, or at least pretend to have, on 649 the one side, a concernment for the interest of men's souls, and, on the other side, a care of 650 the commonwealth." While anxious about extending Catholics civil rights in Great Britain, 651 he even imagined these rights being extended if the Roman church abdicated its claims 652 on civil authority. Religious belief has as its boundaries in the secular state, which cannot 653 regulate the soul; the secular state's civil powers, however, were universal over the citizen's 654 actions, not the citizen's beliefs. The key was the demand that each religion tolerates the 655

656 state's authority and that the state tolerates a diversity of religious views (excluding, of 657 course, atheism — even Locke would not have tolerated that).

Within the Enlightenment tradition, Jewish reformers, following Moses Mendelsohn, 658 made the distinction between religious practice within the community and civil actions 659 in the greater society. Here they followed the classic definition of the Enlightenment as 660 stated by Immanuel Kant, who, however, was loathe to include the Jews (at least the Polish 661 Jews) in a world in which the individual was able to abandon the "the guidance of another" 662 because of the "lack of the resolution and the courage to use it without the guidance of 663 another. Sapere aude! Have the courage to use your own understanding! is thus the motto 664 of enlightenment!" ([1784] 1996, 58). The Jews saw this as a call to reexamine the assump-665 tions not only of religious practice but also the very notion of the symbolic language of 666 their community, in Anderson's sense. As Jonathan A. Jacobs (2020) notes, as a result of 667 these shifts "many Jews have chosen not to accept the responsibility to fulfill the com-668 mandments ... while still identifying strongly as Jews, as members of the Jewish people, 669 committed to democratic values" (181). Such an identification with the symbolic vocabu-670 lary of the post-Enlightenment nation-state may also drive other Jews, more strongly iden-671 tifying with their existing "imagined" religious community, to be conflicted between its 672 existing symbolic definition and that of the new public sphere, which as Jacobs correctly 673 argues, demands a certain neutrality vis-à-vis what we have come to call the symbolic reg-674 ister of the state. 675

Such a re-examination, of necessity, led as Antoon Braeckman (2008) notes to "the plea 676 for the emancipation of thinking" but also to modifications of religious practice, when such 677 practice contradicted civil society's rules, rules that were also being formulated as "man-678 ners" at the same moment for the rising middle-class of all faiths during the Enlightenment 679 (286). Thus, religious practice and civil society were mutually self-defining. R eligious 680 societies, such as Catholics, Jews, and Muslims, who understood no boundary between 681 civic society and religious practice, were forced to choose between the two (Gilman 2020, 682 683 369–375). Some chose to remain isolated from secular society, as did the Church after the Risorgimento, at least after 1871, locking the gates of the Vatican until the Lateran treaty 684 of 1929 between Pius XI and Mussolini's fascist government allowed the establishment of 685 a new nation-state, Vatican City, with its own symbolic values. 686

Jews, in Western Europe, approached such adaptation gingerly. Some reformed Jews 687 advocated abandoning those practices, such as ritual slaughter of animals and infant male 688 circumcision, that were an anathema in (Christian) secular Europe.⁸ At the same moment 689 in Eastern Europe, the Haskalah, the Jewish Enlightenment, confronted not secularizing 690 states but rigidly defined monarchies, indeed after Catherine the Great refused to amend 691 civil law in Russia following an Enlightenment model, the Jews, very few of whom became 692 Russified, remained in homogenous settlements, socially and culturally isolated from their 693 urban neighbors. The boundaries were established by the state in 1791 through the so-694 called "Pale of Settlement," where Jews were permitted to live and in the limitations of 695 official Jewish residence in urban areas. 696

By the end of the nineteenth century, a reaction to such radical acceptance of civil boundaries in the West led to modern Orthodoxy, with Samuel Raphael Hirsch's evocation of the ancient trope of "Torah im Derech Eretz," which more closely limited the relationroo ship between observant Jews and secular society. For Hirsch in his *Religion Allied to Progress* (1854):

Judaism is not a mere adjunct to life: it comprises all of life. To be a Jew is not a mere part, it is the sum total of our task in life. To be a Jew in the synagogue and the kitchen, in the field and the warehouse, in the office and the pulpit ... with the needle
and the graving-tool, with the pen and the chisel—that is what it means to be a Jew.
(Mendes-Flohr 1995, 201).

But he also stressed the need to acquire secular knowledge and to use such knowledge 707 to function as a Jew in the greater world; no compromise of religious practice but some 708 accommodation with secular demands, a clear answer to the Reformers' view of a "Jew 709 at home; a citizen on the street." Hirsch's relationship to the first modern age of biological 710 medicine can be seen in his statement that Jewish ritual practice concerning infectious dis-711 eases (such as Hansen's Disease) did not imply any hygiene enforcement from those "offi-712 cials in the service of ... sanitation." For Hirsch acknowledges the fact that Jewish inter-713 pretation did not distinguish among a wide range of infectious "diseases of the skin" from 714 "leprosy" to "the diseases of modern Europe," such as measles and scarlet fever (1957, 86). 715 Yet Jewish ritual law on the isolation of Jews with such diseases did not extend to those 716 non-Jews in the same community. Religion and the public's health were to be two separate 717 aspects of the symbolic register for modern Orthodoxy. It is of little surprise that Hirsch's 718 granddaughter, Rahel Hirsch, became one of the first women physicians trained in the Ger-719 man-speaking world in 1903. For what today is seen as the bulwark of "Ultra-Orthodoxy," 720 centered in the rabbinic courts of Eastern Europe, even modern Orthodoxy's moderate rap-721 prochement to secular society was one step too far. For many of them, the boundaries to 722 secular society became ever more rigid. 723

The Romanticization of this enclosed, arcane world in the West began with Martin 724 Buber's retelling of the tales of Hasidic masters at the very beginning of the twentieth cen-725 tury, a time when Eastern European Jews were urbanizing and entering into the working 726 class. Some Western acculturated Jews, such as Franz Kafka and his friend Jiri Langer. 727 were suddenly exposed to such social structures when Rabbinic courts, such as that of the 728 "Miracle Rabbi" of Grodeck, moved to Prague during WWI (Gelber 2004, 38). Kafka was 729 fascinated; Langer became a follower. After the Holocaust's systematic destruction of Jew-730 ish communal life and all of its religious, ethical, and cultural approaches, the notion of 731 a boundary between the state and the community as a means of resistance became even 732 stronger. Boundaries to the secular state that had become fluid in the aftermath of WWI 733 became the means by which such communities reestablished their sense of integrity. Com-734 munal activities, always at the heart of such religious life, came to define the very essence 735 of the survivor-community. 736

What form that resistance to the dissolution of the boundary between the national state 737 and the religious community takes is exactly what Locke had objected to: it becomes the 738 focus of the political power of the community within and beyond its membership. And 739 here is the rub: how can such communities negotiate the ever-shifting boundaries between 740 themselves and the state? One way is to assume that the state is illegitimate and has no 741 power over them, such as the anti-Zionist Ultra-Orthodox groups in Israel, or to organ-742 ize as a political structure to compete in the marketplace of the secular state, as we see in 743 the expansion of Ultra-Orthodox communities into the counties around New York City, 744 in towns such as the new Satmar town of Kiryas Joel in Orange County, and in Rockland 745 County the Squarer Hasid village of New Square, where the new majority now success-746 fully competes for state resources with the "locals." By the beginning of October 2020, 747 such suburban communities north of New York City were also seeing a massive spike in 748 COVID-19 cases and were being shut-down systematically. What was closed were the 749 evident sources of transmission: the synagogues and religious schools (Nir and Otterman 750 2020). 751

Our focus here is one arena, that of public health, which exemplifies how dif-752 ficult the now seemingly fixed, but in fact ever-fluid, boundaries between symbolic 753 communities can be. We can think of no better example in which this is contested. 754 For infectious diseases have no borders, no boundaries, except those superimposed 755 by the state. Health seems to be a neutral sphere but, as with all such elements, 756 has intensive symbolic value defined by and defining the community. Indeed, this 757 has been specifically true in the Ultra-Orthodox communities where the symbolic 758 boundaries of the community are explicit. Such communities, whether in Israel, the 759 United States, or the United Kingdom are literally bounded by a symbolic border, an 760 eruv (Hebrew for "mixture"), drawn usually with a virtually invisible wire suspended 761 high above neighborhoods and delineating the area where one can "carry" forbidden 762 items, such as a cane or a stroller, on the Sabbath and holidays. In the United States, 763 the establishment of such symbolic boundaries has been both highly contested and 764 defended (Siemistycki 2005). 765

Given that we are focusing on politically organized communities in regards to public 766 health questions, one previous case in New York City can provide a parallel to the case of 767 COVID-19. This debate focused on an Ultra-Orthodox religious practice and the attempt of 768 public health authorities to control it. Ritual *metzitzah b'peh* among Ultra-Orthodox Jews 769 has been blamed for infant deaths from herpes. After an outbreak that infected a number of 770 infants with herpes, leading to seventeen cases, brain damage, and two deaths since 2000, 771 the New York City Board of Health passed a regulation on September 12, 2012 to require 772 parental notification of risk, a demand that has been vociferously opposed by religious 773 authorities who note that the procedure is never the cause of any possible danger to the 774 health of the infant. 775

Here one needs to add the political dimension that is shaped by and shapes the sym-776 bolic register. When Bill de Blasio ran for mayor for the first time in 2013 as a Democratic 777 candidate, his positions were generally considered to be "liberal," reflecting his time on 778 the city council. He "viewed Ultra-Orthodox New Yorkers as a key political constituency" 779 (Grynbaum 2015). Needing broader support across ideological lines, he found that in 780 2013 in the form of the Ultra-Orthodox community to which he committed resources, for 781 example, for child care stripped from them by the sitting mayor, Michael Bloomberg. The 782 choice to deal with what had become both a medical and a communal question concerning 783 the herpes infection became quickly colored by *Realpolitik* in New York City. De Blasio 784 packed the city health department with allies and shifted the reporting mechanism: "His 785 aides spent months attempting to reach a compromise, one which when finally instituted, 786 basically abandoned any direct outlawing of the practice and stressed only a reporting 787 mechanism that was honored in the breach." Only after a child was infected would the 788 herpes virus be tested for its DNA, and if the mohel, ritual circumciser, was found to be 789 infected, he would be struck off the roles. This demanded, of course, that the Board of 790 Health report such findings (even if after the fact), and they then refused to do so, nul-791 lifying the public health demands (Berger 2015). Needless to say numerous children were 792 infected following this ruling. Circumcision as politics mediated the clear public health 793 concern with infection. 794

When in 2014 de Blasio sees the problem in terms of an enclosed community with a local public health problem that probably cannot spread beyond that community, he is at ease about suppressing information about its spread. We need not note here that while any given action may spread a disease, the spread of a disease is never limited to that single practice. Oral herpes can and does transcend the boundaries of the Ultra-Orthodox community in many and complex ways, as did conterminous outbreaks of measles in religious

schools in 2019, which was laid at the feet on an anti-vaccination movement that certainly 801 transcended this community. When COVID-19 appeared, the very notion of the boundary 802 vanished. Indeed, one needs to state that the symbolic boundaries of such communities, the 803 *eruv*, which allows certainly activities otherwise outlawed on the Sabbath and holidays, 804 was valid only when such banned activities (the so-called thirty-nine *melachot* or forms of 805 work) were not necessary for the preservation of human life (*pikuach nefesh*). The politics 806 of containment trumped the symbolic politics of community, at least from the point of 807 view of the public health authorities, whose blinkered approach to the herpes epidemic 808 suddenly vanished in the light of COVID-19 transmission. The community defended itself, 809 aware of the earlier case, by seeing the violation of the boundary, established in the case 810 of herpes, between the self-policing of the community with the ability to set public health 811 standards for the community, as state sanctioned anti-Semitism. De Blasio and his public 812 health figures, who had been the champions of the community in 2105, suddenly were 813 "Nazis." 814

In Israel the party politics were even simpler. After three inconclusive elections, the shaky 815 coalition government of Benjamin Netanyahu in 2020 had to rely on the participation of 816 the Ultra-Orthodox Shas and United Torah Judaism parties as the key to the arrangement 817 with his opponent Benny Gantz, who became the Minister for Defense as well as "Alter-818 nate Prime Minister." One can note here that this cross-party support was undermined regu-819 larly by the necessity of controlling the pandemic, especially after Gantz was quarantined 820 in late July 2020. It was central, for example, in forcing the public health authorities, led 821 by the COVID "czar" Ronni Gamzu, to walk back their strong recommendations for greater 822 controls in Haredi and Arab neighborhoods to control community spread, well prior to the 823 second national closing in September 2020 (Halfbinger and Kershner 2020). This followed 824 his initial failed attempt to limit the movement of yeshiva (religious school) students from 825 entering the country, especially from lands with a very high positivity rate, a rate which in 826 August was relatively under control in Israel (Hendrix 2020). The control of the community 827 became a national public health crisis but was seen from within the community as an attack 828 by "Nazis." 829

So, we have the instrumentalization of anti-Semitic stereotypes by which the Ultra-830 Orthodox communities defend themselves occurring simultaneously with attacks on Jews 831 by the ultra-right in a wide-range of nation-states from Poland to Hungary to the United 832 States employing the vocabulary of classic anti-Semitism. The attacks on the financier 833 George Soros as the Rothschild of today manipulating the world to establish Jewish hegem-834 ony and the Neo-Nazis in Charlottesville, Virginia, in August 2017, shouting that the "Jews 835 will not replace us" with racial inferiors frame the debates about COVID-19 and placing the 836 blame. It is not incidental that the image of "well-poisoning" becomes the go-to image of 837 radically false accusations of blame, including against Ultra-Orthodox communities. The 838 difficulty we have is that exactly those communities, having struggled with their political 839 boundaries, use then this very atmosphere as the protective camouflage to defend the com-840 munity's autonomy. 841

Placing the blame is thus a double-edged sword. It provides for some in the nation-state a well-worn and comfortable enemy, already clearly defined as pernicious and vile, and for those communities so identified, provides a means to defend their own boundaries against state encroachment. Even, or especially, where encroachment is so vital, such as in the area of the public's health, where no boundaries can exist among symbolically defined communities. The virus is "symbol-blind."

848 China and the Chinese

Until January 2020, Wuhan, a mega-city with hyper-modern infrastructures from colos-849 sal road networks to high-speed railways, had served as a tangible symbol and shining 850 example of China's ever-growing economy as well as the country's seemingly unstop-851 pable rise. It had impressed visitors around the world: the once "Sick man of Asia" had 852 ascended to a global economic giant. Such growth was coupled by an unprecedented 853 854 scale of urbanization, driving millions of rural villagers into cities. Such growth was however dwarfed by a fragmented and overloaded health system that was largely "self-855 policing." In the meantime, cities such as Wuhan continuously created greater health 856 risks from air pollution to flu pandemics. Rhetorically, the Chinese authorities acknowl-857 edged that an efficient health system was pivotal to China's overall social and economic 858 859 development, the country's stability, and the communist party's political legitimacy, as well as China's image on the world stage. As of the late 1990s, Chinese authorities 860 had begun to introduce various health reforms including adopting the American CDC 861 system. But the lack of financial commitment from the State Council and the lack of 862 resources and enthusiasm at the grassroots level meant the ambitious plans on paper 863 were not implemented on the ground. The SARs outbreak in 2003 exposed grave defi-864 ciencies in the Chinese health system and coincided with China securing funding from 865 the World Bank to carry out a number of ten-year public health projects to control infec-866 tious diseases. This led to the opening of new local CDCs throughout China, replacing 867 868 those old and mostly crumbling disease control units that had been set up during the Mao era (1949–1983). Much of the money from the World Bank was used to upgrade 869 the appropriate areas of medical science and build a high-tech internet system for dis-870 ease surveillance and reporting. Yet a systematic prevention program remained absent. 871 As the political importance of SARS evaporated and the World Bank funded public 872 health projects came to an end, Chinese authorities put little money and less effort into 873 making them sustainable and developing an autonomously robust disease control pro-874 gram. The disease control program remained and remains largely ad hoc. It has con-875 stantly failed stress tests and was unable to cope with major disease outbreaks. In the 876 meantime, the continuing debates in global public health over the horizontal approach 877 versus the vertical approach to health as well as the complex legacy of the Mao-878 ist approach to health left the Chinese policy makers and public health experts strug-879 gling to come up with a model that would cope with the country's ever growing and 880 881 changing health demands (Zhou 2020). Prior to 2019, the Chinese health system was already overloaded, plagued by vaccine scandals, subject to physician overcharging and 882 883 frequent medical accidents. With an increasing number of dissatisfied, angry patients taking out their frustrations by violence against health professionals, the enrollment in 884 medical schools fell sharply in recent years. The Chinese CDC that had been given the 885 886 responsibility to control diseases had neither the money nor the power to implement disease control. The local health providers who need to sustain their livelihood by mak-887 ing profits on their enterprises were not obliged to comply with the CDC recommenda-888 tions. At the same time, effects of infectious disease outbreaks were often made worse 889 by weak, vertical lines of communications between local and higher-level health bodies 890 in China. When the frontline health worker or the local CDC reported a potential health 891 threat, like the dead rat in Albert Camus's Plague, it was often kicked to the side by 892 local Dr. Bernard Rieuxs (Zaretsky 2020, 297-300). Like most authorities, the Chinese 893 authorities have shown repeated reluctance to accept and acknowledge a major disease 894

895 outbreak because acknowledgment would threaten their political legitimacy and eco-896 nomic interests. Furthermore, to admit the presence of a major disease outbreak would 897 run the risk of social dissolution.

Since the late 1980s, the PRC government has opted for a market model to finance 898 health services. This quickly led to the problem of urban access to healthcare, where 899 decentralized systems were inappropriate and centralized systems expensive and hence 900 unaffordable for those displaced rural migrants in the cities. Their lack of access to urban 901 healthcare made the majority of rural migrants more vulnerable to disease outbreaks such 902 as SARs in 2003 and more recently in Wuhan during the coronavirus outbreak. These rural 903 migrant workers often live in squalid and crowded conditions with no access to clean water 904 and washing facilities. Their workplaces became a hotbed for the spread of a number of 905 infectious diseases well in advance of 2019. 906

On December 8, 2019, the first case of Covid-19 was recorded in Wuhan, but it was 907 only by late December when the disease had begun to spread across the Chinese border 908 that the authorities in Hubei province (Wuhan being the capital) began slowly to acknowl-909 edge there was community transmission happening in the city. Still, they withheld crucial 910 information that provided clues that the virus was spreading amongst humans, nor did they 911 communicate with residents about the seriousness of the situation or attempt to educate the 912 public to take precautions and try to mitigate the spread of the outbreak. Instead, authori-913 ties silenced those health professionals such as Dr. Li Wenliang who had raised the initial 914 alarm. Local public security officers — the equivalent of the police—knocked on Dr. Li's 915 door and forced him to sign a confession for spreading "false information." Having con-916 trolled the information, the authorities quickly placed the blame on the poor migrant ven-917 dors working out of Wuhan's Huanan seafood market, even though only a small number of 918 vendors were infected compared to a much bigger cluster of infection throughout the city. 919 Knowing the Western world's fetishistic disgust over the Chinese and indeed Asian trade 920 in wildlife, authorities traced the disease to the seafood market and symbolically shut down 921 and disinfected the market, depriving the livelihood of those stall owners. This echoed the 922 debates concerning the origin of the SARs infection seen as stemming from the consump-923 tion of flesh from wild animals and which led to the closing of virtually all of the open-air 924 markets in Hong Kong and the fetishistic imposition of Western standards of "hygiene" 925 through moving the vendors into what in all intents and purposes were purpose-built park-926 ing garages (Enserink 2003). One can note that when Westerners arranged massive shoots 927 to kill innumerable wild quail, pheasant, and boar for their consumption, in Europe or in 928 China, this was seen as part of the civilizing process (Michie 1890, 127–128). It is not 929 actually what one eats, but the symbolic register that is determinant. 930

The European aversion to the others' unfamiliar dietary practices dates back to the four-931 teenth century when the period of peace under the Mongol rule allowed them to travel 932 beyond their immediate horizon. Overwhelmed by a world so different from their own, 933 many of them were simultaneously exhilarated and frightened by their experiences. Among 934 these earlier European travelers, a great number of them were Catholic emissaries on papal 935 missions to explore opportunities to bring Christianity to China. The east, according to 936 some of them, was the "tree of paradise" that at the same time was full of "monstrous" ser-937 pents-the roots of "the transgression of our first parents" (De Marignolli 1932, 665–666). 938 The Portuguese Franciscan friar Odoric of Pordenone, a near contemporary of Marco Polo 939 of Venice, was sent to the east on papal business and travelled extensively across the Mon-940 gol-ruled China for three years beginning in 1320. In the southern port city of Canton, he 941 marveled at the abundance and wide variety of high-quality foods available but also noted 942 "here too, there be serpents bigger than anywhere else in the world, many of which are 943

taken and eaten with relish. These serpents [have quite a fragrant odour and] form a dish 944 so fashionable that if a man were to give a dinner and not have one of these serpents on 945 his table, he would be thought to have done nothing" (cited in Yule 1866, 107). Odoric's 946 account circulated widely in manuscript; at least one hundred copies of manuscripts sur-947 vived and were plagiarized in the widely read fourteenth century English romance, The 948 Voyage and Travels of Sir John Mandeville, Knight. Odoric's amazement of this culinary 949 delight of inhabitants of southern China however horrified some English and European 950 readers. The adjective "monstrous" was added to the noun "serpents" in a number of trans-951 lations. (However, the French sinologist Jacques Gernet, who has used these and other Chi-952 nese sources, points out that these were not "serpents" but brushwood eels which are still 953 a culinary delight consumed in China today although the eels are mostly farmed just as 954 salmon are farmed in Europe [1962, 142n49]. Eels and elvers were and remain, of course, 955 widely consumed throughout Western Europe.) With the advent of European and British 956 expansions to new and unknown territories as of the fifteenth century, growing sickness 957 amongst European settlers caused by the hot (rendered "unhealthy") climates in the south 958 began to be viewed as a barrier to European expansion as well as a drain on manpower 959 (Lind 1768). At the same time, a growing number of accounts in both popular and medi-960 cal literature began to paint an image of such newly acquired lands, seen as culturally alien 961 and environmentally distinct, as "tropics" filled with beasts and naked men who consumed 962 human flesh and who lived with snakes, lizards, and horrifying diseases. They contributed 963 to the shifting image of "tropics" from that of an earthly paradise to that of a terrestrial 964 hell (Staden [1557] 1929; Thevet cited in Elliot 1976, 20). Such dark images of the "trop-965 ics" as the place where diseases originated would harden in the nineteenth century when 966 increased contact brought epidemic diseases such as cholera to European cities threaten-967 ing white populations. The new disciple of "tropical diseases," developed as part of the 968 "white man's burden" to make colonial subjects into worthwhile laborers and preserve the 969 health of colonial settlers, emerged to fuel imperial ambition and expansion. The "trop-970 971 ics," "divided equally between jungle, tigers, cobras, cholera and sepoys" (Kipling 1899, 53) had to be tamed and transformed by the white Europeans with their modern bio-medi-972 cine and hygiene. When the advances of European bio-medicine failed to conquer diseases 973 that continue to ravage the "tropics" to this day, such as malaria and schistosomiasis, they 974 placed blame on the Asians for their "dirty" and "primitive" habits of trade and their con-975 sumption of wild animals. 976

Zoonotic diseases are transmitted from animals to humans and stem from bacterial, 977 viral, parasitic, or fungal infection of an animal host that spreads to humans through bites, 978 scratches, or ingestion. They are known throughout the world and have impacted human 979 health throughout history (Blancou and Meslin 2000, 15–22). Similarly, some so-called 980 "tropical" diseases, such as malaria, were indigenous in Europe well into the twentieth cen-981 tury (and reappeared with a vengeance after the collapse of the USSR). While malaria has 982 ceased, at least for the time being, to be a public health problem in the West, a number of 983 newly emerged zoonotic diseases are presenting increasing threats to the West due to grow-984 ing contact and trade between the West and the rest of the world. In the meantime, with 985 the growing anxiety over the loss of wildlife, a mixed legacy of earlier European expan-986 sion and the post-World War development projects as well as population growth, China 987 and other developing Asian countries have been targeted by western wild life conservation 988 organizations, even though the natural "paradise" imagined by Europeans never existed in 989 China and the problem of loss of wildlife in the United States and Europe is as bad if not 990 worse than in parts of Asia. It is not an accident that the logo of the World Wildlife Fund is 991 the panda. 992

In the meantime, in China, rapid modernization accompanied by unrestricted deforesta-993 tion and unprecedented scales of urbanization have threatened the capacity and resilience 994 of the country's ecosystems. The ever-increasing human efforts to exploit land, from agri-995 cultural expansion and intensification — including an animal husbandry industry focused 996 on the production of high protein foods for human consumption with the rise in living 997 standards — to the construction of roads, railways, mining, and other large scale mod-998 ernization projects such as the Three Gorges Dam, contributed to a loss of habitats that 999 drove much wildlife into populated areas. This led to closer contact between livestock and 1000 wildlife. This has also increased human exposure to new pathogens that threaten the pub-1001 lic's health. South of Yangtze, including the regions around Wuhan, as well as China's 1002 southwest, have become a "golden triangle," the ideal environment for the emergence and 1003 transmission of a number of infectious diseases, from SARS to the highly pathogenic avian 1004 influenza (HPAI) and the COVID-19, all of which are zoonotic in origin. Fully aware of the 1005 problem, the Chinese government has done little to mitigate the risks, nor have they made 1006 1007 much effort to educate the public to such present dangers. Yet, in December 2019, to cover up for the country's mis-managed health system, they did not hesitate to reenact the nine-1008 teenth century Western racist rhetoric that was used by American authorities to justify the 1009 Chinese Exclusion Acts of 1882 and placed the blame on those "corrupt" Chinese traders' 1010 "dirty habit" of trade in wildlife as well as overcrowded market stalls and their vendors' 1011 unhygienic habits (China CDC 2020). 1012

Having identified the "danger," the rest is to dispel it through collective "exorcism" that 1013 involves political or moral acts mixed with forms of public health intervention. Two weeks 1014 had passed, and the Chinese New Year was approaching when millions would be on the 1015 move, potentially spreading the virus across the entire country and even the globe. Then, 1016 the central authority in Beijing grasped that the failure to control the COVID-19 would 1017 cost them their political legitimacy and damage China's global image. The state authori-1018 ties quickly launched a political campaign to combat the disease. China's highest political 1019 body, the Central Political and Legal Affairs Commission, not the CDC, gave the order to 1020 lockdown Wuhan, a city of eleven million. Mass lockdowns provided a feared yet politi-1021 cally compelling administrative option. When the lockdown in Wuhan proved impotent in 1022 stopping the virus spreading to other Chinese provinces and beyond China's borders, the 1023 authorities proceeded to close all borders and increased the level of surveillance and police 1024 power within China, targeting those disputed and troublesome border regions such as 1025 Xinjiang in the Northwest, Yunnan in the Southwest, and Fenghe in the Northeast, where 1026 systematic repression of minorities had already begun in earnest well in advance of the 1027 outbreak in Wuhan. The geographic location of the blame-game would gradually move 1028 from Wuhan to these border regions inhabited by ethnic minorities as well as to beyond the 1029 borders of the PRC. 1030

On February 7, 2020, with the entire population of China locked in-doors, Dr. Li Wen-1031 liang, one of the original whistle blowers, tragically died after being infected by the virus. 1032 This event had initially raised hope amongst many for political changes in China. Such 1033 hope was quickly crushed by an intense propaganda campaign by the official media, cou-1034 1035 pled by an even tighter control of information. Anyone who put up posts about the COVID-19 on social media platforms such as WeChat that contradicted the official narrative ran 1036 the risk of having their account being closed or even being arrested by the Public Security 1037 (Zhong 2020). On February 26, the Lancet received a letter from Chinese medical officials 1038 asking the journal to retract their earlier appeal for international medical assistance to fight 1039 the COVID-19 outbreak in Wuhan. The initial appeal by physicians on the front-line, made 1040 on January 24, had suggested how devastating the situation was in Wuhan's health sectors: 1041

"The conditions and environment here in Wuhan are more difficult and extreme than we 1042 could ever have imagined." The authors wrote, and "in addition to the physical exhaus-1043 tion, we are also suffering psychologically. While we are professional nurses, we are also 1044 human. Like everyone else, we feel helplessness, anxiety, and fear" (Zeng and Zhen 2020). 1045 The retraction came at a moment when the authorities were turning the war on the COVID-1046 19 into a mass politicized public health campaign, and the official narrative began to paint 1047 a picture of national triumph. The escalating pandemic around the world and many western 1048 countries' failures to control their local transmission was contrasted with China's purported 1049 success. A catalyst for this nationalist propaganda campaign was the increasingly xenopho-1050 bic, anti-Chinese discourse in some Western countries and the anti-China campaign waged 1051 by the Republican administration in the United States aimed at diverting voters' attention 1052 away from the Trump administration's local mismanagement of a now exploding commu-1053 nity transmission. It allowed the official propaganda in China to turn COVID-19 into a 1054 menace from abroad. COVID-19 became the new "opium plague" that the West, in par-1055 1056 ticularly the United States, was using to hobble China's global rise. (In China, the Opium Wars of 1839–42 and 1856–60 continue to serve as supreme reminder of how the British 1057 imperialists enforced a shameful trade in opium, which reduced China to a state of opium 1058 slavery: as Britain gradually extended its control over various ports in China, the opium 1059 plague turned China into a nation of hopeless addicts, smoking themselves to death while 1060 their civilization descended into chaos [Dikötter, Xun, and Laaman 2018; Lovell 2011]). 1061 By evoking the memory of this "National Humiliation" that China had suffered under the 1062 western imperialists, the communist party of China managed, with some success, to rally 1063 support from a large section of the population in China as well as overseas Chinese. The 1064 War on COVID-19 has become the twenty-first century's new "opium war," and by involv-1065 ing the entire Chinese population, China has emerged "triumphantly": the "Sick man of 1066 Asia" has become the global leader in the battle against the deadly virus under the CCP 1067 leadership and President Xi, in particular, the Strong China Dream has indeed been real-1068 ized. Nationalism is on the rise. On October 8, 2020, the PRC became the first major world 1069 economy to pledge massive support for the globalization of a COVID-19 vaccine through 1070 COVAX when it was developed. China again placed its medical expertise in a way as to be 1071 seen as coming to the aid of underdeveloped economies as it did with the exportation of the 1072 "Barefoot Doctors" scheme in the 1970s (Zhou 2020, 279–285). 1073

In April 2020, as Wuhan as well as most of China gradually came out of the lockdown, 1074 large sections of the Chinese population began to face the grim reality of an economic 1075 recession and increased levels of social inequality. The lockdown had deprived millions 1076 of their livelihood as well as their mental health. Competing for resources, lacking sup-1077 port, fearing for the continuing pandemic, and driven by the official discourse that focused 1078 on the COVID-19 as a menace imported from outside, there was a greater need to place 1079 the blame for the pandemic. Racism mainly targeting African populations as well as some 1080 Muslims groups living in China — many who had come to China under the illusion of 1081 "friendship" offered by the Chinese government to those "Third World" countries after the 1082 Cold War — has been on the rise. In China, placing blame has indeed become a double-1083 1084 edged sword.

From the late nineteenth century, the language of race has been an integral part of nationalistic discourse in China (Dikötter 2015; Dikötter 1998). Armed with then fashionable Social Darwinism, the founders of the Chinese revolution such as Sun Yatsen argued that racial nationalism was the only vehicle capable of unifying the Chinese people and saving China from "National Humiliation." In their nationalistic project of making China strong again, it was believed that the Chinese population — conceived as the Han race

- must be taught how to be modern citizens so that they would be able to participate in 1091 this dream of a strong China. (It would be revived in the twenty-first century by the current 1092 leadership under President Xi except this Chinese Dream would extend to include Africa 1093 [Qian 2013]). The modern Chinese citizen, accordingly, would have a nationalistic con-1094 sciousness and at the same time live a clean and orderly life fit for a modern nation. (This 1095 was no different among the Jewish Enlighteners in Eastern Europe for whom the health 1096 of "ghetto Jews" was the key to their becoming full citizens as well as for Zionists such 1097 as Theodor Herzl and Max Nordau in the late nineteenth century, who argued for a "New 1098 Muscle Jew.") In other words, a strong modern Chinese nation would consist of a healthy, 1099 politically enlightened, and productive population. Eugenics was cherry picked by the new 1100 Nationalist government, the first modern republic in Asia, as a solution to China's multitu-1101 dinous social problems. It was believed that by practicing racial improvement, it would in 1102 turn enable the Han/Chinese race to survive and strive.⁹ Even after the Post-World War II 1103 West had gradually abandoned eugenics in the wake of the crime of racial genocide carried 1104 out in Nazi-ruled Europe, the then newly founded People's Republic China (PRC) contin-1105 ued to implement selective breeding by giving it the post-war public health label of "family 1106 planning" or "quality birth control." The PRC's public health and population experts, many 1107 of whom had been trained in the United States or the Soviet Union, saw selective breeding 1108 as a means of controlling population growth and allowed them to gloss over the complex 1109 historical ethnic tensions that had begun under the Qing (Manchu) emperorship beginning 1110 in the eighteenth century. 1111

After the Manchu took over China in the 1640 s, it first imposed categories of Qi (the 1112 eight banners which defined the Manchu military) and Min (all non-Manchu civilians) to 1113 separate the original Manchu units from the rest of the population. As the Qing Empire 1114 grew ever larger, by the eighteenth century including what is now called Xinjiang and 1115 Tibet in Central Asia as well as Taiwan in Southeast Asia, the Qing court moved to impose 1116 formal demarcations among the different peoples living in various parts of this colossal 1117 1118 empire, largely for legal and tax purposes. In the eyes of the Qing emperors and the court, the Han, the name first used by some central Asia nomadic groups for anyone who lived 1119 along their southern frontier, was only one ethnic category among many others. It was 1120 only in the late nineteenth century that Chinese nationalist thinkers, many of whom were 1121 southerners who remained loyal to the previous Ming dynasty and rejected the Qing order, 1122 called for an ideal China out of an organic relationship between their imagined state China 1123 with the Chinese people. The latter, according to them, were the Han. And for them, the 1124 Han was no longer an ethnic category but a race (Crossley 2000). 1125

After the Chinese Communist Party (CCP) became the new ruler of this vast empire 1126 originally created by the Manchus, it adopted the Soviet and Eastern European ethnic 1127 model of nation with an emphasis on hereditary or community of birth and (native) cul-1128 ture. China was reconfigured into a multi-ethnic state with the Han being the majority eth-1129 nic group, and the rest of the population divided into fifty-six minority groups who would 1130 become the permanent underclass or subalterns, often depicted in the official discourse as 1131 backward thinking, ignorant, primitive, unhealthy, superstitious, and needing to be enlight-1132 ened through socialist cultural revolution. Race, culture, and class were conflated. Pub-1133 lic health interventions centered on allopathic medicine that included family planning and 1134 were used as tools to bring the socialist cultural revolution into these communities, thus 1135 enforcing political hegemony and consolidating the CCP's control in these regions (Ma 1136 2006). 1137

As part of the public health education and family planning program, Chinese citizens have been taught that it is for the greater good of the whole society and their patriotic

duty to practice "healthful" marriage and "superior" birth. When this is translated into lay 1140 language, it becomes one's duty to choose a "genetically" intelligent and healthy partner. 1141 In popular discourse, Chinese peasants together with Chinese citizens of ethnic minori-1142 ties who have darker skins as well as Blacks — the latter had traditionally been viewed in 1143 China as semi-human hovering on the edge of bestiality — were often depicted as racially 1144 inferior. Their inferiority was often "evidenced" by their "superstitious," translated as 1145 unscientific, practices and "unclean" habits, but was also marked by their darker skin. In 1146 1995, a eugenic law was officially adopted in China. Forced sterilization as well as discrim-1147 ination against disabled people and anyone with so-called hereditary diseases was legalized 1148 to ensure "physical wellbeing of the nation" and the "quality of future generation." The 1149 definition of "disability" however is less clear. It could apply equally to anyone who was 1150 considered too "short" or to have "low intelligence." Dubious scientific studies have been 1151 carried out suggesting that the "barbaric" marriage and reproductive habits as well as the 1152 unhealthy lifestyle of Chinese peasants and minority ethnic groups as well as Blacks from 1153 Africa determined their "genetic limitation" (Zhou 2002, 110–112). 1154

While in the PRC, from the Mao era to the current leadership, the political signifi-1155 cances of its commitment to African nations have been ever growing, and coupled with 1156 China's increasing dependence on African raw material and the commercial importance of 1157 a potential Africa market, the "Blacks" have continued to be placed at the bottom of racial/ 1158 genetic hierarchy in the official and popular discourse in China. Southern port cities such 1159 as Guangzhou, where historically there had been large Muslim and Black communities and 1160 which boasts one of China's oldest Mosques, there has been a growing number of Afri-1161 can as well as Muslim (mostly from Southeast Asia) immigrants. As with their forerun-1162 ners, they came to Guangzhou because it offered attractive commercial and employment 1163 opportunities. For the very same reason, Guangzhou also drew a huge number of internal 1164 migrants from all over China. The latter's lack of access to urban welfare, from housing to 1165 healthcare, as well as the discriminations many of them suffered under the existing urban 1166 population, who blamed these new migrants for competing for resources as well as making 1167 "their" city dirty, thus unhealthy, led to some taking out their grievances against African 1168 and Muslim migrants from abroad. This was made worse by authorities who blamed many 1169 of the existing societal problems on the Africans and Southeast Asian Muslims living in 1170 China: they brought the drug problem to China; they brought diseases from AIDS to Swine 1171 flu — known in China as African Swine flu — to China; they brought prostitution and the 1172 resultant explosion of STIs to China. When the western world mocked China for its faked 1173 goods, the Chinese authorities blamed this on the Africans: it was not US but THEM who 1174 flooded the global market with fake goods and spoiled OUR image. In the wake of 9/11 1175 when the West began to wage a "war against terror," China joined the rally to label all 1176 Muslim groups, from the Uyghur in China's northwest to immigrants from different parts 1177 of Southeast Asia as "terrorists," even though these groups shared no common language 1178 (except for their children being compulsorily schooled in Mandarin — the official language 1179 of the PRC), culture, and indeed practiced very different strands of Islam. In a 2017 rec-1180 1181 ommendation to the Chinese government on cracking down on black African immigrants and traders in Guanzhou, Pan Qinglin, a member of Chinese Political Consultative Confer-1182 ence — the political advisory body of the PRC — argued that the black Africans brought 1183 many security and health risks: "[the Blacks] travel in droves; they are out at night out 1184 on the streets, nightclubs, and remote areas. They engage in drug trafficking, harassment 1185 of women, and fighting, which seriously disturbs law and order in Guangzhou... Africans 1186 have a high rate of AIDS and the Ebola virus that can be transmitted via body fluids [...] If 1187 their population [keeps growing], China will change from a nation-state to an immigration 1188

country, from a yellow country to a black-and-yellow country."¹⁰ On different Chinese
social media platforms, people overwhelmingly supported Pan's recommendation. One
commenter called on Chinese people to prevent letting "Chinese blood become polluted."

As of late March 2020, the official media campaign to propagate China's victory over 1192 the COVID-19 grew ever louder and was coupled by the Ministry of Foreign Affairs and 1193 National Immigration Administration's announcement to temporarily suspend the entry by 1194 foreign nationals holding valid Chinese Visas or residential permits. Chinese authorities in 1195 Guangzhou launched a campaign to forcibly test Africans for COVID-19 and ordered them 1196 to quarantine in designated hotels. Chinese landlords also began to evict African residents, 1197 forcing many to sleep on the street. In the meantime, as hotels, shops, restaurants, and even 1198 taxis turned away African customers, so too did the city's hospitals (Human Rights Watch 1199 2020). Elsewhere in China, there have been reports of Africans and immigrants from 1200 some Southeastern Asia counties, many of them students funded by the Chinese govern-1201 ment to study in China, being harassed by the police and the local Chinese population. 1202 In the meantime, Pan Qinglin's 2017 recommendation has been re-circulating on Chinese 1203 social media platforms such as WeChat, fueling popular nationalism. "Look at them. They 1204 don't wash themselves, and they smell. They are so dirty and as black as chalk." "They 1205 are crowding together again, while WE are keeping social distance. WE have worked so 1206 hard to control the virus, but they will spread it and contaminate OUR city again." People 1207 complained. "Tell them to go away" some cried in their WeChat comments. "They form, 1208 on their arrival, a community within a community, separate and apart, a foreign substance 1209 within but not of our body politic, with no love for our laws or institutions; a people that 1210 cannot assimilate and become an integral part of our race and nation. With their habits of 1211 overcrowding, and an utter disregard for all sanitary laws, they are a continual menace to 1212 health." These are words from the 1902 Report of the Canadian Royal Commission on Chi-1213 nese and Japanese Immigration (Report of the Canadian Royal Commission 1902, 277). 1214 Once more, the early rhetoric used by the North American authorities to justify their racial 1215 policies against the Chinese immigrants has been re-appropriated by the in-group, the Chi-1216 nese in this sense, to project their own anxieties and misfortunes on the visible but imag-1217 ined out-group, the Africans, and Muslims with darker skin colors. Like nationalism, rac-1218 ism too has a life of its own and can be constantly recreated and re-appropriated, adapted 1219 for diverse contemporary political uses. 1220

Health and illness are always part of the symbolic register that defines a community's 1221 boundaries. Thus the very idea of the public's health is intertwined with the self-under-1222 standing and self-definition of the imagined community. "Out groups" look at their 1223 image in the public sphere and try to redefine themselves as neither at risk or at less risk 1224 than other subaltern out groups. What is vital that each member of the group is forced to 1225 acknowledge and reinterpreted the boundaries that they have generated between them-1226 selves and the greater society. Thus, no general rule can be applied if these boundaries 1227 are seen as impermeable by some and flexible by others. The rigid boundaries created 1228 by the national state in defining health as a quality of good citizenship, has meant that 1229 accepting "blame" turns out to be virtually impossible without projecting it beyond the 1230 1231 group. This may take the form of a structure of self-defense while casting the state as the enemy; it may take the form of seeing the state as having been infiltrated by the enemy. 1232 While it remains a cliché, the public's health even in times of peril is always a political 1233 entity and is always part of the collective using a symbolic register that has echoes in 1234 a communal sense of shared meaning. As much as lockdown or quarantine and other 1235 public health practices are necessary means of controlling epidemics and public anxiety, 1236 placing the blame is needed even when one is endangered and endangering others. As 1237

with many such public health interventions, placing blame can often inspire in some a 1238 false sense of protection through the creation of an implied boundary between one com-1239 munity and another, which turns out be dangerous to the public's health for the cogni-1240 tive dissonance created within such groups diverts individuals and groups from taking 1241 the appropriate precautions to guard their health. David Napier warned us in 2017 that 1242 "there is today an especially urgent need to rethink the relationship between epidemics 1243 and xenophobia" given "the human tendency to take bad meaning over no meaning, as 1244 Nietzsche so aptly put it, reverting to scapegoat narratives that should have no place or 1245 register in the multicultural settings that world populations increasingly inhabit" (2017, 1246 60). By 2020 it is clear that, augmented by the global media and social media, placing 1247 blame facilitates and enforces both the drawing of boundaries using the symbolic regis-1248 ters available and the identification of others to blame. Placing blame in times of stress 1249 is not only triggered by social inequalities as argued by Marxist and functionalist his-1250 torians alike, but, as we learn over and over again, while public health measures, from 1251 1252 building sanitary cordons and enforcing maritime quarantine to locking down cities and closing borders, may be necessary measures to prevent epidemics, they also build psy-1253 chological obstructions and reinforce existing boundaries. They may indeed save lives, 1254 but what kind of life? and whose life? 1255

1256 Endnotes

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- ¹Beginning in the 1980s, one of the authors of this essay wrote a number of articles on "placing the blame" for pandemics. See Gilman (1987; 1988; 1989; 2000; 2008; 2009; and 2010).
- ¹²⁵⁹ ²See more recently Barkaï (1998); Foa (2000); Einbinder (2002); Schabel and Pedersen (2014); Heß (2015); and Bergdolt (2019).
 ¹²⁶¹ ²
- ³"However, Jews regularly ritually washed and bathed, and their abodes were slightly cleaner than their Christian neighbors. Consequently, when the rat and the flea brought the Black Death, Jews, with better 1262 1263 hygiene, suffered less severely ..." One of the authors of this essay has spent a great deal of effort trying 1264 to contextualize these claims about Jewish immunity from infectious diseases which began in allopathic 1265 medicine in the nineteenth century and were attributed to claims about Jewish ritual sanitary practices as 1266 well as their racial predisposition. Both turned out to be false (see Gilman 1995, 169–228). As early as the 1267 nineteenth century historians of medicine refuted the very notion that Jews were "immune" to the Black 1268 Plague, see as early as Justus Hecker's first comprehensive study of the Black Death in 1832, it was clear 1269 that the Jews suffered from the pandemic as greatly as their non-Jewish neighbors (Hecker 1832, 52–53; 1270 Hecker 1885, 26). See also Jacobs (1891, viii-ix) for a number of sources and, more recently, Bell (2008, 41) 1271 on Jewish demography during the plague. 1272
- ⁴On the instrumentalization of the Black Death in the history of anti-Semitism see Voigtländer and Voth (2012).
- ⁵On eugenics, disease, and the politics of the "Yellow Peril" see, Kuo, Tchen, and Yeats (2014, 285ff), and Shimakawa (2002, 236–41). For the Yellow Peril discourse in European scientific racism see De Gobineau (1983–1987, xl, xlvi-xlvii) and Schemann (1910).
- ⁶Historically see Winslow (1920, 23–33).
- ⁷Gilman ed., The New Genetics and the Old Eugenics: The Ghost in the Machine (2002).
- ⁸Proto-anthropologists of the Enlightenment, such as the professor of anatomy, physiology, surgery, and obstetrics at the University of Tübingen, J. H. F. Autenrieth, saw ritual circumcision as a primitive act prac-1280 1281 ticed by culturally inferior peoples, in the context of the Pauline rejection of circumcision. For Autenrieth, 1282 in 1829, as for others, circumcision was a surrogate for child sacrifice as in the Akeda (the binding of Isaac). 1283 Such subsitutions were seen as analogous to *shechita*, the ritual slaughter of animals. After conquering 1284 China, the Manchu were claimed to have abandoned human sacrifice and substituted animal (pig) sacrifice 1285 to the Heavens. By the late eighteenth and early nineteenth, this came to be considered "barbaric" and was 1286 eventualy abandoned. Yet the practice of sharing boiled pork after the sacrifice survived as a popular culi-1287 nary practice enjoyed across society. 1288
- 1289 ⁹Note: This data is mandatory. Please provide.

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